#### HIW/17/22

South Hams Highways and Traffic Orders Committee 24 March 2017

### **Annual Local Waiting Restriction Programme**

Report of the Chief Officer for Highways, Infrastructure Development and Waste

Please note that the following recommendations are subject to consideration and determination by the Committee before taking effect.

#### Recommendation: It is recommended that:

- (a) work on the annual waiting restrictions programme and the prioritisation process applied in 16/17 is noted;
- (b) the recommendations contained in Section 4. of this report are agreed and the proposals implemented where recommended;
- (c) pending Cabinet support, and decisions on funding and scope of works; a further programme is developed for 17/18;

# 1. Background

The County Council regularly receives requests for waiting restrictions to be introduced or amended. These can be difficult to deliver due to resource and funding pressures which, in turn, can have a negative impact on the County Council's relationship with local communities.

Recognising this difficulty, a managed process has been developed to deliver an annual local programme for each HATOC area for the funding and delivery of waiting restriction schemes.

The agreed process was reported to Members at the March 2016 meeting along with the proposed programme for this Committee's area for approval.

Building on the success of this process, officers propose that a further programme is developed for 2017/18.

#### 2. Proposal

Pending Cabinet support, decisions on funding and scope of works, officers propose that:

- (a) the sites that have received objections in the 2016/17 programme are reported to this committee and decided individually, in line with the recommendation in Section 4.
- (b) consideration is given to extending the scope of the programme in 2017/18 to include other restrictions and minor aids to movement improvements such as dropped crossing points

In preparation for the 17/18 programme, and assuming Cabinet support, Members may wish to discuss sites for consideration with local officers in the Neighbourhood Highways Teams.

# 3. Consultations

The 2016/17 Programme advertised proposals from Exeter City and all District Council Areas. A budget of £100,000 was allocated to the project with indicative budgets of £12,500 for each area. The number of requests received in some areas significantly exceeded others but have all been contained within the overall budget.

The table below shows the number of proposals advertised in each area, the number of sites progressed without significant objection, the number of sites to be reported to HATOC in each area and the number of objections received respectively.

Area	Available Funding	No. of Sites advertised	No. of Sites Progressed	No. of Sites to be reported to HATOC	No. of Objections received
Torridge	£12,500	8	6	2	1
Mid Devon	£12,500	10	9	1	5
East Devon	£12,500	58	21	37	49
West Devon	£12,500	14	8	6	39
South Hams	£12,500	54	32	22	71
Exeter	£12,500	81	58	23	43
Teignbridge	£12,500	34	20	14	28
North Devon	£12,500	22	14	8	8
Total	£100,000	282	168	114	247

# 4. Representations Received in the South Hams District

Objections have been received to the following proposals:

Comments	Devon County Council (DCC) Response				
Bickleigh, Ferndale Close ~ 1 objection Plan: ENV5570-JHT-1(A)					
<ul> <li>Objector 1 (Resident of Hazelwood Drive) objecting on grounds that:</li> <li>Parking in Hazelwood Drive, is already very limited which will displace vehicles into Woolwell Road.</li> <li>Vehicles parked along Woolwell Road create both a visibility hazard and an obstruction to other drivers who use this already busy and only road in and out of Woolwell.</li> </ul>	Reason for proposal.  Improve road safety by preventing obstruction of footway crossing points and improving visibility at the junction during the very busy times of school drop of and pick up.  Response  The restrictions in Ferndale Close and Woolwell Road extend for 10m and 12m respectively. Parking opposite or within 10m of a junction is prohibited in the Highway Code.  Any vehicle displacement into Woolwell Road should help to slow vehicle speeds on this road.				
RECOMMENDATION – Proceed as advertised					

#### Comments

# **Devon County Council (DCC) Response**

Blackawton ~ 2 objections

Ref Plan: ENV5570-JH-1(A) Main Street

ENV5570-JH-2(A) Vicarage Road

**Objector 1** (Resident of Castle Lane) objecting on the following grounds:

- Will urbanise the village which is a designated conservation area.
- The proposed restriction is unlikely to be enforced due to the isolated location of the village.
- The problems are caused by parents delivering and collecting are their children who attend Blackawton School. Parents will continue to park in the areas identified within this proposed order if enforcement does not occur.
- Parish Council agreed that it would be a good idea to try once again to resolve these issues by discussion with the School and local residents to see if the problems can be resolved without introducing unnecessary urban features to a rural residential village.
- Requests that no action is taken in relation to these proposed restrictions until these discussions have been held.

**Objector 2** (Resident of a Farm) objects on the same grounds as objector 1.

# **Supporter (Parish Council)**

- Blackawton Parish Council confirms its support for the double yellow line in this order which were requested in BPC's letter to DCC of 29/2/16.
- After substantial discussion where concerns about urbanisation of the Village and difficulties with enforcement were again discussed, the Parish Council concluded that the benefits of the double yellow lines outweigh any disadvantage related to a change to the character of the Village and formally resolved to confirm its request for these double yellow lines.

# Reason for proposal.

Requested by Parish Council to prevent obstructive parking at pinch points on Main Street and to prevent obstructive parking at junction on Vicarage Road.

### Response

Many conservation areas in rural villages have double yellow lines and are used to help prevent obstructive parking. Parking restrictions already exist in the village in the form of a School Clearway. Its agreed enforcement is likely to be infrequent but can be targeted at school times. Parish minutes and submission indicate that they wish the TRO to be progressed.

**RECOMMENDATION - Proceed as advertised.** 

#### Comments

# **Devon County Council (DCC) Response**

To generally improve road safety by preventing

obstructive parking at pinch points, junctions

Re-introduce more unrestricted parking where

Dartmouth, ~ 47 Objections, 3 Supporters

Plans: ENV5570-JH-3(A), ENV5570-JH-4(A), ENV5570-JH-5(A), ENV5570-JH-6(A) & (B), ENV5570-JH-7(A), ENV5570-JH-8(A), ENV5570-JH-15A), ENV5570-JH-16(A) & (B)

### **Objections**

47 objections were received of which 30 were general objections to all of the proposed restrictions or objected to 2 or more of the proposed changes. The main reason for objection was loss of on street car parking spaces which were considered unjustified and having a major impact on the town.

The following streets received one or more specific objection:

- Baynards Hill
- Above Town
- Anzac Street
- Clarance Hill
- College Way
- North Embankment
- Coombe Close.

The additional requests are outside the scope

next year's HATOC request list.

of this Order. They will be consider as a part of

#### Additional requests received

- Double Yellow Lines in Mount Bourne Way at its junction with Mount Bourne.
- Double Yellow Lines in Clarence Street.

Response

Reasons for proposals.

and on the ferry queue.

it does not cause obstruction

The objections have been discussed with County Councillor Hawkins. A number of changes are being proposed in the recommendation.

Nb The recommendation for Seymour Drive has been modified to allow a limited amount of parking where it will not affect visibility. (see ENV5570-JH-16(RevB)).

**RECOMMENDATION** – Implement all proposed changes as advertised except for:

- Anzac Street. Do not progress the proposal ENV5570-JH-4(A)
- North Embankment Modify the proposal as shown on plan ENV5570-JH-6(RevB)
- Modify with amendments Seymour Drive as shown on plan ENV5570-JH-16(RevB).

#### Dittisham, Riverside Road ~ 1 objection ENV5570-JH-9(A) Riverside Road Ref Plan:

# Objector 1 (Church Warden) objects on the following grounds:

- This is the only access gate to the church not affected by waiting restrictions and is used by wedding cars, hearses and grave diggers to park their vehicles.
- 62 metre section of the road it is often congested and if the 'no waiting' area is extended, would result in these vehicles having to park some distance from the church.
- As the parish of Dittisham falls within the Benefice of Dartmouth and Dittisham, the vicar, who lives in Dartmouth is often on a very tight time schedule between services and needs to be able park legally, adjacent to the church.
- The existing access to Dittisham Court at this point is wide with good visibility and is not adversely affected by the current parking permitted parking.
- Does not consider that the 'statement of reasons' justifies this particular extension.

### Reason for proposal.

To prevent obstructive parking at the junction and in an area where larger vehicles can turn.

#### Response

Wedding cars and Hearses may park on double yellow lines as long as necessary to carry out their business although it is not expected that they would remain throughout the wedding service or funeral service.

# **Devon County Council (DCC) Response** Comments Supporter (Parish Council) Dittisham Parish Council requested the introduction of double yellow lines at this location and supports the proposal. The Parish Council has considered the issues raised by the Parochial Church Council of St George's Church, Dittisham in its letter of objection, and is of the view that rather than making parking more difficult the proposed lines improve the situation for the Church as previously stated both of these locations are important turning bays for larger vehicles. They become obstructed by parked cars particularly during the tourist season. Anecdotally, in the last year, the owners of several cars parked in the turning area outside the Church have had to be asked to move the cars so that a large vehicle could turn.

#### **RECOMMENDATION - Proceed as advertised.**

Ivybridge, Wood Park ~ 1 objection Ref Plan: ENV5570-RC-4(A) Wood Park

# Objector 1 (Resident of Wood Park) objecting on grounds:

- This will have a major impact on the ability to access and egress their drive. Cars will now park obstructing their drive.
- Suggests that the lines at the boundary between 29 and 31 would only be extended by a cars length.

### Reason for proposal.

To prevent parking obstructing refuse lorry at junction.

#### Response

Proposals were in response to the objectors request but there has been a misunderstanding of what was required. It should be possible to shorten proposed restrictions without affecting the refuse lorries access.

**RECOMMENDATION – That a site meeting is had with the objector and agree length of lines that still maintain access for the refuse lorry.** 

Kingsbridge, Highfield Road ~ 1 objection Ref Plan: ENV5570-JB-3(A) ~ Highfield Road

# Objector 1 (Resident of Highfield Drive) objecting on grounds:

- is not in front of any houses and serves a useful and safe (no obstructions) parking place for visitors and residents.
- parking will just be displaced onto the narrower Fairfield Close and Hillside Drive residential roads and therefore cause significant obstruction and hazards to residents/children.
- Request either include Fairfield Close and Hillside Drive within this area of parking restriction or Fairfield Close and Hillside Drive residents-only parking?

#### Reason for proposal.

Improve road safety on bend at approach to junction with A379.

#### Response

Improves safety on bend. Request for resident parking outside scope of the current process.

#### **RECOMMENDATION - Proceed as advertised.**

Kingsbridge, Redford Way ~ 1 objection Ref Plan: ENV5570-JB-5(A) ~ Redford Way

#### Comments **Devon County Council (DCC) Response** Objector 1 (Resident of Redford Way) objects on the Reason for proposal. following grounds: To remove obstructions to passage of large vehicles. that parking for residents is already severely limited and during the day is used by people working in the town. Response where will we park? Parked vehicles causing an obstruction have suggest that parking should be for residents only. been reported as an issue for a number of years. Resident Parking is outside of the scope of the current process. RECOMMENDATION - Proceed as advertised. Kingsbridge, Warren Road & Embankment Road~ 1 objection ENV5570-JB-6(A) & (B) ~ Warren Road & Embankment Road Objector 1 (Resident of Warren Road) objecting on Reason for proposal. grounds: Improve road safety at the junction and on bend at the bottom Warren Road. Also Agree's that there should be double yellow lines at improves access to public service bus. the junction on to Embankment Road but 20 metres does seem rather excessive. Warren Road from the junction up the Hill is always Response full of parked vehicles. If the restriction go too far up The proposals are the minimum required to the hill it will mean that the overspill parking from the protect visibility at the junction up to and Crabshell area of will be displaced further into including the bend on Warren Road. Warren Road and thus make it even more difficult for the residents to park themselves. RECOMMENDATION - Implement proposal with small modification on Embankment Road as shown on plan ENV5570-JB-6(B) Loddiswell, Elmwood Park Road ~ 1 Objector ENV5570-RG-7(A) Elmwood Park Objector 1 (Resident of The Terrace) objects on the Reason for proposal. following grounds: Improve road safety by improving visibility at junction. There is no off street parking at The Terrace

- There is no off street parking at The Terrace immediately opposite, which means residents have no choice but to park on Elmwood Park on the opposite side of the road.
- The village car park is always full and cars are prone to vandalism.
- Residents of The Terrace with no alternative but to on the pavement opposite which is dangerous and illegal.

### Supported by Parish Council

The Parish Council have recently asked when the restrictions be implemented.

# **RECOMMENDATION - Proceed as advertised**

<b>Newton and</b>	Noss, Newton Hill ~ 1 Objector
Ref Plan:	ENV5570-RH-3(A) ~ Newton Hill

# Objector 1 (The Parish Council) objecting on grounds:

#### Reason for proposal.

Prevent obstruction of pedestrian access.

#### **Answers to comments**

Restrictions are the minimum 10m length recommended to protect visibility at junctions in the highway code.

#### Comments

### Asks that the existing hatched lines are repainted to preserve access to the butcher's shop.

# Objector 2 (Resident of Newton Hill) objecting on grounds:

- Has no pavement outside property and sometimes vehicles park across the entrance making it difficult to gain access. This is more of a problem at night as people are not aware that there is living accommodation above the shop.
- Disabled resident finds it difficult to negotiate cars parked across the entrance.
- Preferred remedy would be to repaint the chequered box as most people would then realise it is there to project the entrance to my property. If double lines were the only option, then could they be exactly where the yellow box is situated and no further in either direction? This would then avoid losing any valuable parking space for shoppers wishing to use the local shops, one of which I own.

# **Devon County Council (DCC) Response**

#### Answers to comments

The hatched box is not a recognised marking to protect a pedestrian access so will not be remarked when faded.

The descriptions for these bays have been revised to match what is currently on the ground.

# **RECOMMENDATION - Proceed as advertised**

# Totnes, Bourton Lane ~ 1 objection Ref Plan: ENV5570-RV-1(A) & (B) Bourton Lane

# Objector 1 (Resident of Bourton Lane) objecting on grounds that:

- There will be no-where to park
- They have a good working relationship with the farm and move their cars when the farmer notifies them of a delivery requiring a large vehicle

#### Reason for proposal.

To remove obstructions to the passage of large vehicles travelling to and from Lower Bourton Farm.

# Response

At a recent site meeting attended by the objector and the owner of the farm it was agreed that the Double Yellow Lines could be reduced in length as shown on Plan B.

**RECOMMENDATION** – That the proposed restrictions be implemented as shown on Drawing No.ENV5570-RV-1(RevB).

### Totnes, Plymouth Road (nr Smithfields) ~ 2 objections Ref Plan: ENV5570-RV-7(A) Plymouth Road (nr Smithfields)

# **Objector 1** (Resident of Collapark) objecting on grounds:

- Music Tuition Business in Collapark subject to residents parking and doesn't have enough visitor tickets. Concerned that this will affect the business.
- There are no nearby Car Parks. Parking on Plymouth Road, near the cemetery, is being reduced which makes it difficult for pupils with large instruments to attend for lessons.
- If the limited waiting were reduced to 2 hrs this would be acceptable and not unduly affect pupil parking. Asks that prohibition of parking outside of the cemetery is reconsidered.

# Reason for proposal.

To amend times of limited waiting in favour of residents by reducing 3 hour waiting period to 1 hour.

#### Response

Agreed that the 1 hour limited Waiting will create issues for home businesses in the area. On further investigation the current 3 hour waiting period was agreed during the to assist home businesses and those in the Old Plymouth Rd area.

Comments	Devon County Council (DCC) Response
Objector 2 (Resident of Ivybridge) objecting on grounds:	
Same objections as above.	

#### RECOMMENDATION - That the proposal should not be implemented.

# Totnes, Totnes Down Hill~ 1 objection Ref Plan: ENV5570-RV-10(A) Totnes Down Hill

# Objector 1 (Resident of Moat Hill) objecting on grounds:

- This is one of the 2 possible areas within 200 yards where we and 4 other properties on Moat Hill live can park.
- The two cars parking spaces on Totnes Down Hill are outside a unoccupied second home.
- Does not have the means to purchase an annual car parking permit for the nearest car park that is at least 1/4 of a mile away.
- Will affect re-sale value of their property.
- The nearest on-street parking is on Warland and Maudlin Road which are within a Residents Parking Zone. The objector lives outside of the permit area.
- Will not be able to unload shopping with nowhere to park locally.

# Reason for proposal.

Improve road safety by improving visibility on bends.

### Response

The restrictions are proposed for safety reasons and will not affect residents loading and unloading vehicles.

#### **RECOMMENDATION - Proceed as advertised**

# West Alvington, Lower Street~ 8 objections Ref Plan: ENV5570-RG-12(A) ~ Lower Street

# All 8 Objectors (Resident of Lower Street or Southfields) objections are summarised as:

- Proposal removes parking in Lower Street used by resident and will cause great inconvenience.
- There have never been any incidents, which warrant the parking to be either limited or removed.
- The parking slows traffic and makes it much safer than if the road was clear.
- Lorries and delivery vehicles currently use the road without problem.

#### Reason for proposal.

To remove obstruction to the passage of large vehicles and to assist users of mobility scooters in using the road which has no pavement.

#### Response.

Agree that restrictions as advertised may go too far. Scope for reducing the length of the proposals should be investigated on site.

RECOMMENDATION – That a meeting is arranged with the Parish Council and local County Councillor to resolve the issue to consider at a minimum junction protection with the A381 and possible extension of this to take in any pinch points.

#### **Summary of Representations**

Plans relating to the comments received above are contained in Appendix A to this report.

#### 5. Financial Considerations

The total costs of the scheme are contained within a countywide budget of £100,000 which has been allocated from the On Street Parking Account.

# 6. Environmental Impact Considerations

The scheme rationalises on street parking within communities in the South Hams District and are designed to:

- Encourage turnover of on street parking to benefit residents and businesses.
- Enable enforcement to be undertaken efficiently.
- Encourage longer term visitors to use off street car parks.
- Encourage those working in the town make more sustainable travel choices eg Car Share, Public Transport, Walking and Cycling.

The Environmental effects of the scheme are therefore positive.

# 7. Equality Considerations

There are not considered to be any equality issues associated with the proposals. The impact will therefore be neutral.

### 8. Legal Considerations

The lawful implications and consequences of the proposal have been considered and taken into account in the preparation of this report.

When making a Traffic Regulation Order it is the County Council's responsibility to ensure that all relevant legislation is complied with. This includes Section 122 of the Road Traffic Regulation Act 1984 that states that it is the duty of a local authority, so far as practicable, secures the expeditious, convenient and safe movement of traffic and provision of parking facilities. It is considered that the proposals comply with Section 122 of the Act as they practically secure the safe and expeditious movement of traffic in the South Hams District.

#### 9. Risk Management Considerations

There are thought to be no major safety issues arising from the proposals.

# 10. Public Health Impact

There is not considered to be any public health impact.

# 11. Reasons for Recommendations

The proposals rationalise existing parking arrangements within the town by:

- Encouraging turnover of on street parking to benefit residents and businesses.
- Enabling enforcement to be undertaken efficiently.
- Encouraging longer term visitors to use off street car parks.
- Encouraging those working in the town make more sustainable travel choices eg Car Share, Public Transport, Walking and Cycling.

The proposals contribute to the safe and expeditious movement of traffic in the South Hams District and therefore comply with S 122 of the Road Traffic Regulation Act 1984.

**David Whitton** 

Chief Officer for Highways, Infrastructure Development and Waste

**Electoral Divisions: All in South Hams** 

# Local Government Act 1972: List of Background Papers

Contact for enquiries: Mike Jones,

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Tel No: 01392 383000

Background Paper	Date	File Ref.
None		

mj150317shh sc/cr/annual local waiting restriction programme 01 150317

# Appendix A To HIW/17/22



















































